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GENERAL ORDINANCE NO. G-

AN ORDINANCE amending the Municipal Code of City of Fort Wayne, Indiana, establishing participation goals for Emerging Business Enterprises in City procurement and construction contracts and by creating an Emerging Business Enterprise Council to assist identifying and developing Emerging Business Enterprises in order to enhance their participation in City contracts.

WHEREAS, it is the stated public policy of the City of Fort Wayne to provide equal opportunities to all of its citizens with respect to City contracts involving the procurement of services and supplies and construction projects;

WHEREAS, the City of Fort Wayne is committed to increasing the accessibility of City contracting opportunities to emerging business enterprises by establishing participation goals;

WHEREAS, the adoption of this ordinance will facilitate the enhanced use of emerging business enterprises in City procurement and construction contracts; and,

WHEREAS, it is necessary to amend the Municipal Code of the City of Fort Wayne, Indiana, in order to establish said contracting opportunities.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. That Chapter 11 of the Municipal Code of the City of Fort Wayne, Indiana, of 1974, is hereby amended by adding the following sections.

SECTION 2. TITLE AND GENERAL PURPOSE. This Ordinance shall be cited as the "Emerging Business Enterprise Ordinance." This Ordinance encourages fair and equitable opportunities for emerging business enterprises to participate in City procurement and

construction contracts. The essential purposes of this Ordinance are: 1 The identification, coordination and implementation 2 of specific programs which will assist emerging 3 business enterprises with respect to fair and 4 equitable opportunities for participation in City 5 procurement and construction contracts. 6 7 B. The establishment of specific City goals which will 8 provide opportunities for participation by emerging 9 business enterprises in City procurement 10 construction contracts. 11 12 To provide an incentive with respect to City C. 13 contracts to encourage non-economically 14 disadvantaged contractors to use the goods and/or 15 services of emerging business enterprises. 16 17 D. The creation of an Emerging Business Enterprise 18 Council (EBEC) to assist in the development and 19 recommendation of programs and regulations 20 concerning the continued implementation of City 21 goals as herein stated, and monitor for City's 22 progress in meeting these goals. 23 24 SECTION 3. DEFINITIONS. For the purpose of this 25 Ordinance, the following terms shall have the meanings as 26 hereinafter described: 27 28 CONTRACTOR A. means a separate and 29 distinguishable business entity participating or seeking to participate in the performance 30 of a contract. 31 ECONOMIC DISADVANTAGE means an individual's B. 32 ability to compete in the free enterprise system has been reduced due to diminished capital, credit and/or bonding opportunities, as compared to others in the same or similar line of business who are not economically - 2 -

disadvantaged individuals, and such diminished opportunities have precluded or are likely to preclude an individual from successfully 1 competing in the open market. 2 ECONOMICALLY DISADVANTAGED INDIVIDUAL means a C. 3 person who is a citizen or lawful permanent resident of the United States and who has experienced and continues to experience 4 substantial difficulty in achieving business-related success in the Fort Wayne area. Factors to be analyzed in determining an 5 6 individual's economic disadvantage status include, but are not limited to: 7 8 (1) access to long-term financing; 9 (2) access to working capital financing; 10 equipment trade credit; (3) 11 (4) access to raw materials and/or supplier trade credit; 12 (5) access to bonding opportunities; 13 (6) failure to accumulate adequate business 14 capital; 15 the financial condition and history of (7) the business concern; 16 (8) the personal financial condition and 17 history of the individual(s) claiming disadvantaged status. 18 19 EMERGING BUSINESS ENTERPRISE (EBE) means a D. small business concern that is owned, operated 20 and controlled by one or more economically disadvantaged individuals. An emerging 21 business enterprise is a business which is either: 22 23 (1) A sole proprietorship legally owned, operated and controlled by an 24 economically disadvantaged individual. 25 A partnership or joint venture owned, operated and controlled by economically (2) 26 disadvantaged individuals who own at least 51% of the interests in the enterprise and who hold at least 51% of the voting interests of the enterprise. 27 28 corporation owned, operated (3) 29 controlled by one or more economically disadvantaged individuals who own at 30 least 51% of the outstanding shares and who hold at least 51% of the voting 31 interests of the corporation. 32 OWNED, OPERATED AND CONTROLLED means that the E. economically disadvantaged owner-operator must have at least 51% of the interest in the capital, financial risks and earnings of the - 3 -

business, and the economically disadvantaged owner-operator must have day-to-day operational and managerial control of the business.

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SMALL BUSINESS CONCERN means a business which is independently owned and operated and which is not dominant in its local field of operation, and which has had annualized gross receipts not exceeding one million dollars (\$1,000,000.00) in two (2) of the three (3) preceding years and has been in its specific field of operation ten (10) years or less.

SECTION 4. PARTICIPATION GOALS.

- A. In order to increase the level of participation of emerging business enterprises in City contracts, the City of Fort Wayne establishes the following participation goals, consistent with law, for the utilization of emerging business enterprises:
  - (1) By and through its Boards and Commissions and its operating departments, the City of Fort Wayne will use its best efforts to utilize emerging business enterprises for 10% of the total dollars, through prime contracts or subcontracts, annually expended on construction projects.
  - (2) By and through its Boards and Commissions and its operating departments, the City of Fort Wayne will use its best efforts to utilize emerging business enterprises for 2.5% of the total dollars, through prime contracts or subcontracts, annually expended on the purchase of services and the purchase of supplies.
- B. In order to reach and maintain these goals in an efficient manner, all operating departments, all

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Boards and Commissions and all non-economically disadvantaged contractors will be given a list of EBEs qualified and certified to do business with the City. Said list shall be redistributed as it is updated. Consistent with the law, each Board and Commission and operating department shall utilize the EBEs appearing on the list.

- (1) On all construction projects, at least 10% of the total dollar amount must be subcontracted to certified EBEs who appear on the City's list of certified EBEs at the time each project is advertised for bids except as stated in Section 6.
- (2) Any change-orders, required by the City shall not negatively impact the determination on whether the contractor is meeting the EBE goal. If the change-order increases the total contract amount by more than 10%, contractor will remain responsible attaining the EBE goal of the total contract amount.
- C. The Contract Compliance Administrator is required to provide quarterly reports to the EBEC not later than thirty (30) calender days after the end of the previous quarter specifying, with respect to all contracts:
  - The dollar amounts and percentages of those (1) contracts and subcontracts awarded to emerging business enterprises;
  - (2) The manner in which the goals set forth in this section are being met and, if the goals

are not being met, a discussion as to the reasons the goals are not being met;

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requested by the Mayor, the Common Council or the EBEC.

(3) Any and all other information as may be

- D. The established commitment of the City of Fort Wayne is to comply with the participation goals herein set forth; however, due to the requirements of state law (I.C. 36-1-9, et seq. and I.C. 36-1-12 et seq.) said goals are not binding in every contract award. The participation goals set forth herein do not apply to any contract for which there is only one supplier.
- E. The Emerging Business Enterprise Council (EBEC) shall develop a survey to determine the number of local EBE vendors and contractors, annually send out the survey, review the results and make recommendations to the Mayor and the Common Council concerning any necessary adjustments in the participation goals herein stated.

SECTION 5. CONDITIONAL EBE COMPLIANCE PAYMENT. To offset the administrative costs of seeking the goods and/or services of qualified EBE firms, the contractor will be eligible to receive an additional payment of \$1,000.00 (one thousand dollars) if EBE participation on a project contract meets or exceeds the 10% goal. The additional payment will be added to the contract amount and will be included in the final payment to the contractor. The contractor will be required to provide documentation to verify the dollar amount(s) paid to EBE

The Board of Public Works will make the final determination of whether or not the contractor will receive the additional payment.

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SECTION 6. EXEMPTIONS AND WAIVERS. Although the City of Fort Wayne has established the preceding participation goals, it is recognized that there may be situations when the goals may not be attained. following guidelines shall be applicable:

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## Class Exemptions.

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Creation of Exempt Classes of Contracts. Chair of the EBEC, another officer of the exempt from the EBE participation goals

EBEC, the Administrator of Compliance, the Director of Purchasing and the City Engineer as a committee, may recommend that an entire class of contracts be made

whenever there has been a written determination, based on the results of the surveys received from local EBEs, that there

Contract

is an insufficient number of qualified EBEs in the Fort Wayne area to ensure adequate competition and an expectation of reasonable

prices on bids or proposals within that class.

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Limitation on Class Exemptions. Any such (2) class exemption must be reviewed annually, based upon the results of the surveys received from local EBEs.

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#### EBE Retainage Provision. В.

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(1) If the contractor is in compliance with the provisions of the construction contract, the City of Fort Wayne will make payments for such work performed and completed. However, in any case, the

City will retain ten percent (10%) of the total contract amount to ensure satisfactory completion of the contract. To ensure contractor's compliance with this ordiance the contractor must sign an E.B.E. Compliance Rider as part of the contract. Upon final inspection and acceptance of the work, and determination by the Board of Public Works that the contractor has made "good faith" efforts to subcontract the designated percentage of the contract amount to Emerging Business Enterprises, the contractor will be paid in full.

- (2) In the event the Board of Public Works determines that "good faith" efforts to comply with this ordinance has not occurred, appropriate reduction in the final payment to the contractor will be made in the following manner:
  - (a) The contract shall be reduced by the amount calculated as the difference between the designated percentage and the level of percentage met. Said amount shall be added to the City of Fort Wayne EBE Bond Assistance Fund and the contractor agrees to accept the reduced amount as full payment under the terms of his/her contract.

#### C. Waivers and/or Reductions.

A contractor shall have the right to request a waiver or reduction of from the participation goal requirements herein stated. The waiver/reduction request may be submitted at any time up to final payment application.

The Board of Public Works shall within two weeks of submittal of the waiver/reduction request determine if the contractor's request has been made in "good faith".

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The Board of Works reserves the right to waive or reduce a portion or all of the goal. The matters, among others, to be given weight by the Board of Public Works in arriving at a decision shall include:

- (1) Type of work to be performed where the contract cannot be subdivided as determined by the project engineer and Administrator of Contract Compliance;
- (2) Availability of certified EBE businesses to participate as subcontractors;
- (3) Non-competitive price quotes received from EBEs;
- (4) EBE subcontractor failed to fulfill his/her obligation in regards to:
  - (a) Timely delivery of goods and/or services;
  - (b) Quality of goods and/or services does not meet standards set forth in bid specifications;
- (5) Measures taken by the contractor to comply with the EBE participation goal;
- (6) Such other matters as the Board of Works may deem pertinent or relevant.

#### Section 7. Bond Assistance Fund.

The purpose of this fund is to assist emerging business enterprise owner-operators in establishing good histories with bonding companies in order for the EBE to secure bonds through private sector bonding companies. The City of Fort Wayne will provide bid and performance bond assistance for work to be performed on City contracts by EBEs who cannot obtain bonding and who meet the established eligibility guidelines established by the Board of Public Works.

EBEs who are denied bond assistance by the City may appeal the decision by notifying the EBE Appeals

Subcommittee in writing within ten (10) days after receiving such notification. The EBE Appeals Subcommittee will consider any such request within fifteen (15) days of receipt thereof. If the EBE Appeals Subcommittee renders a favorable decision, the request for bond assistance will be reconsidered. If the EBE Appeals Subcommittee renders an unfavorable decision, the EBE will be notified in writing of the decision.

SECTION 9. EMERGING BUSINESS ENTERPRISE COUNCIL.

A. There is hereby created an Emerging Business Enterprise Council (EBEC) consisting of nine (9) members, six (6) appointed by the Mayor and three (3) appointed by the Common Council. All appointments shall be made on the basis of demonstrated interest in and knowledge of business, legal and/or financial activities. One representative from the Purchasing Department and one representative from Contract Compliance will serve on the Council as staff liaisons. These two persons will have no voting rights.

All appointees must represent a broad crosssection of the citizens of Fort Wayne and must be persons who have demonstrated a commitment to the purpose for which the EBE program has been designed.

B. All EBEC members shall be appointed by the Mayor and the Common Council within thirty (30) days of passage and approval of this ordinance. The initial appointments shall be as follows: three (3) members appointed by the Mayor and one (1) member appointed by the Common Council shall serve an initial term of one (1) year. All other

1 2 3 4 5 the vacating member. 6 7 C. A member may be removed by the Mayor or Common 8 Council depending on who appointed the member for 9 misconduct, incapacity or three (3) unexcused 10 absences in accordance with a procedure to be 11 12 13 opportunity for a hearing. 14 15 D. Members of the EBEC shall receive no compensation 16 17 18

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appointees shall serve an initial term of two (2) years. Thereafter, members shall be appointed for two (2) year terms. If a vacancy occurs on the EBEC by resignation or otherwise, a member shall be appointed for the remainder of the term by the Mayor or Common Council, depending on who appointed

- established by the Mayor and Common Council. procedure shall include notification and an
- for time spent in attending EBEC meetings or in conducting other official business of the EBEC.
- No member shall vote upon any matter in which Ε. she/he has a direct or indirect financial or personal interest. The City Attorney or his or her designee shall be the legal advisor to the EBEC.

SECTION 9. POWERS AND DUTIES OF THE EBEC. The Emerging Business Enterprise Council shall:

Develop a survey to determine the number of local EBE vendors and contractors, annually send out the survey, review the results and make recommendations to the Mayor and the Common Council concerning any necessary adjustments in the participation goals herein stated.

business enterprises; 1 2 C. Provide advice and recommendations to the Mayor, 3 Board of Public Works and the Contract Compliance 4 Department for assuring participation of EBEs in 5 City contracts, subject to approval by the Mayor. 6 7 D. Recommend a grievance procedure for processing 8 complaints received from EBEs aggrieved by their 9 treatment in seeking participation in 10 the EBE program and other matters contracts, 11 covered by this ordinance, subject to approval by 12 the Mayor; 13 E. Establish a communication system to 14 information dissemination to emerging business 15 enterprises; 16 Assist in the arrangement of business associations F. 17 among emerging and established businesses; 18 G. Serve as a clearinghouse for information about 19 training and educational programs available to 20 economically disadvantaged individuals and emerging 21 business enterprises; 22 H. Serve as a clearinghouse for information about 23 financial and other resources available 24economically disadvantaged individuals and emerging 25 business enterprises. 26 Develop a subcommittee of three (3) members to I. 27 serve as liaison with the City's Community and 28 Economic Development Division and other local and 29 state economic development agencies for the purpose 30 of coordinating economic development programs for 31 emerging business enterprises; 32 J. Establish a three (3) member Certification

Maintain a current list of all certified emerging

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Subcommittee which will be responsible for

reviewing and taking action on all applications for EBE Certification.

- K. Establish a three (3) member Appeals Subcommittee which will be responsible for reviewing and taking action on all grievances and compliants resulting from this ordinance.
- L. Submit an annual, written report, to the Mayor and Common Council, detailing the progress made in achieving the participation goals herein set forth.

#### SECTION 10. CERTIFICATION STANDARDS AND PROCEDURES.

All Emerging Business Enterprise bidders, whether prime contractors, subcontractors or potential participants in a contract must be certified by the EBEC Certification Subcommittee. In determining economic disadvantage for purposes of certification, the factors enumerated in Section 3 (B) and (C) above shall be considered by the EBEC.

#### SECTION 11. ENFORCEMENT

- A. All contractors shall be required to sign an E.B.E.

  Rider herein incorporated as a part of this

  ordinance before he/she will be awarded a City

  contract.
- B. The City will retain ten (10%) of the contract amount to ensure contractor's compliance with the EBE Rider.
- C. Payment of the final 10% will be dependent upon contractor's "good faith" efforts to comply with the EBE Rider, and is subject to appropriate reduction in the event of non-compliance as determined by the Board of Public Works.

SECTION 12. SANCTIONS. Every City contract awarded shall contain language stating that any person or entity that misrepresents the status of any concern as an emerging business enterprise or any person as an economically disadvantaged individual in order to obtain for oneself or another any of the contracting opportunities set forth in this ordinance will be subject to one or more of the following sanctions:

- (1) Decertification,
- (2) Debarment,
- (3) Withholding of payment, or
- (4) Termination, suspension or cancellation of the contract in whole or in part.

SECTION 13. SEVERABILITY. If any provision of this ordinance or any section, sentence, clause, phrase, work or application thereof, in any circumstances is held invalid, the validity of the remainder of the ordinance and of the application of any other provision, section, sentence, clause, phrase or word shall not be affected. In the event that this ordinance is found to be in substantial conflict with any applicable state or federal law, then in that event only, this ordinance or the conflicting sections thereof shall be held invalid, and the state or federal law shall govern.

SECTION 14. EFFECTIVE DATE. This Ordinance shall be in effect upon passage and approval by the Mayor. This Ordinance shall be re-evaluated by Common Council at least (6) years after its approval by the Mayor.

Councilmember

APPROVED AS TO FORM AND LEGALITY

J. Timothy McCaulay, City Attorney

Read the first time in full an and duly adopted, read the second t	nd on motion by time by title a	nd referred to	the '
Committee on for recommendation) and Public Hear	(a	and the City Pl	lan Commission
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	SANDRA E. KI	ENNEDY, CITY C	LERK
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PAUL HELMKE, MAYOR



## THE CITY OF FORT WAYNE



Paul Helmke Mayor

MEMO May 26, 1992

TO: Fort Wayne City Council

FROM: Chuck Bailey, Contract Compliance Administrator &

RE: Emerging Business Enterprise (EBE) Ordinance

Fort Wayne City Councilmembers are all aware of the local concern and legal difficulty of establishing an ordinance to ensure the participation of disadvantaged individuals and businesses in city contracts. The U.S. Supreme Court decision in the Croson case and different views locally have made the adoption of a local ordinance difficult. While the City administration recognizes the differing views of Councilmembers on this issue, we feel it is a policy matter that must be addressed by the City Council, the policy-making body. To this end, this memo has been prepared to provide you basic background information and a summary of important new features of the proposed E.B.E. ordinance.

It should be noted that we have had several discussions with the Building Contractors Association, the Associated Builders and Contractors, EBE contractors and others to get community input. We believe this new ordinance will allow the opportunity for EBE participation and ease the administration of the program for both the City and contractors.

#### Background:

In 1984, Fort Wayne City Council approved a Minority Business Enterprise/Women Business Enterprise ordinance, which established participation goals for Minority and women-owned businesses in City procurement and construction contracts. The ordinance expired in August, 1989.

The City Contract Compliance and Law departments began researching how a new ordinance could help insure better competition in the marketplace. The City also had to take into account a 1989 U.S. Supreme Court decision which set very narrow parameters





Memo to City Council Page 2

for how race-specific, goal-setting ordinances could be established. This is known as the "Croson decision." Finally, as part of its research, the City sent copies of a proposed ordinance to 125 entities throughout the City, including most contractors, asking for comments and input.

In May, 1990, Mayor Helmke issued Executive Order 90-01, in order to make the City's goals clear, even though a new ordinance was not ready to be introduced.

Executive Order 90-01 established the policy of providing opportunities for emerging business enterprises. Under the Order, the City began certifying E.B.E. companies, and set a goal of having 10% of city construction projects being done by E.B.E. firms. Non-E.B.E. contractors then had to pledge to subcontract with E.B.E.'s for 10% of the total contract amount. However, if that promise was not kept, there was no penalty to apply to the non-E.B.E. contractor. The new, proposed E.B.E. Ordinance now requires that any Prime contractor (a Prime is a contractor who is awarded a construction contract) must sub-contract 10% of the work to certified E.B.E.s, even if the Prime Contractor is also a certified E.B.E.

In June, 1990, the administration submitted to Council an ordinance to replace the old MBE/WBE Ordinance. It was designed to meet the requirements of the Supreme Court decision. This proposed "Emerging Business Enterprise" ordinance was to promote competition by creating business opportunities for newly-formed companies. Also in 1990, Councilmembers Charles Redd and Cletus Edmonds submitted their own version of a goal-setting ordinance, which specifically mentioned minority and women-owned companies. Both ordinances were tabled by Council in 1990, and have not been considered since then.

That does not mean the subject of helping small businesses compete has not come up in the past two years. The biggest controversy arose several months ago over a contract for construction of a new lab at the Water Filtration Plant. The low-bidder did not complete the E.B.E. pledge form in the bid packet. A higher bidder pledged nine-percent E.B.E. participation, and then challenged the Board for awarding the contract to the lower bidder who offered no E.B.E. participation.

To settle the dispute, City attorneys worked out a compromise. The low-bidder would be awarded the contract, but would have to sign a rider to that contract, pledging to meet the ten-percent participation goal or accept a penalty. The penalty would total ten-percent of the total contract amount.

Memo to City Council Page 3

From that agreement, a new policy was born. Mayor Helmke amended his Executive Order on December 19, 1991, to reflect the City's goal that each contractor subcontract at least 10% of the contracted amount to an Emerging Business Enterprise. The amended Executive Order further states that if a contractor fails to make good faith efforts at compliance, the contract shall be reduced by ten-percent.

It is this amended Executive Order that the City is operating under until City Council makes a final policy decision.

The City has also developed a waiver process for non-E.B.E. contractors to use to ask the Board of Public Works to waive the 10-percent E.B.E. goal on a particular contract.

One of the main concerns contractors raised about the new rider and waiver policy was that it created a penalty for non-compliance, but does not reward those who do comply. In response, the \$1,000 incentive provision was included in the new, proposed ordinance.

#### Highlights of the new ordinance:

The latest proposal for an E.B.E. ordinance is designed to help "emerging business enterprises" compete in the local market-place. An "emerging business enterprise" is defined in the ordinance as a company owned by one or more economically disadvantaged individuals (the race or gender of the individuals is not a consideration, under the proposal).

If approved by City Council, the ordinance would set goals for E.B.E. participation in City government's construction contracts and procurement activities. The goals would be utilizing E.B.E.s for 10% of all construction work and for 2.5% of all City purchases.

The ordinance would also establish an Emerging Business Enterprise Council, made up of local citizens, which would monitor the effectiveness of the ordinance. The E.B.E.C. would also certify businesses which want to be designated as E.B.E.s.

Other features of the ordinance include:

+ A retainage provision, wherein a contractor could be penalized up to 10% of a contract's total value if the contractor does not sub-contract with certified E.B.E. companies for at least 10% of the project's work.

Memo to City Council Page 4

- + A payment of \$1,000 for contractors who comply with the 10% E.B.E. goal.
- + A waiver process wherein contractors could ask that the 10% E.B.E. goal be waived on a particular project. The waiver could be granted by the Board of Public Works for a variety of reasons including non-competitive price quotes from E.B.E.s or unavailability of certified E.B.E.s of a certain profession.
- + A Bond Assistance Fund, funded partly by any penalties assessed against prime contractors, to assist E.B.E.s in establishing good financial histories with bonding companies, so eventually the E.B.E.s can secure bonds through private sector bonding companies.

We hope this Memo is helpful to Councilmembers. If you have any questions regarding the proposed E.B.E. ordinance, please call Chuck Bailey, Contract Compliance Administrator, at 427-1370.

Admn. Appr.
DIGEST SHEET
TITLE OF ORDINANCE Emerging Business Enterprise Ordinance of 1992
DEFARITION OF REGOLDIZING CROZENIAIOS
SYNOPSIS OF ORDINANCE This ordinance will ensure the participation of
disadvantaged individuals and businesses in City contracts.
EFFECT OF PASSAGE Establishes a law to ensure the participation of disadvan
taged individuals and businesses in City contracts.
taged individuals and businesses in ore, osmales
EFFECT OF NON-PASSAGE Ensuring the participation of disadvantaged
individuals and businesses in City contracts will continue at the discretion
of the Mayor.
MONEY INVOLVED (Direct Cost, Expenditures, Savings)  Adds an
incentive payment of \$1,000.00 to each construction contract if the EBE
goal is met.
god
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ASSIGNED TO COMMITTEE (J.N.)

#### E.B.E. RIDER

THIS AGREEMENT made and entered into by and between the CITY OF
FORT WAYNE, hereinafter referred to as "Owner", and
, hereinafter referred to as "Contractor",
WITNESSETH:
WHEREAS, Contractor is the apparent low bidder on construction
project commonly referred to as the
which project was bid under Resolution Number; and
WHEREAS, Contractor agrees that the goal for qualified Emerging
Business Enterprises, hereinafter sometimes referred to as
"E.B.E.'s" as subcontractors on this project is % of the
contract amount; and

WHEREAS, Owner has, pursuant to Executive Order 90-01 (as amended 12/19/91), adopted a goal of at least 10% of the contract amount to Emerging Business Enterprises as defined under said Executive Order; and

WHEREAS, said Executive Order states:

"Section 2, Paragraph C. Each contractor shall be required to make a good faith effort to subcontract 10% of the contract amount to Emerging Business Enterprises on each construction contract he/she is awarded. In the event a contractor is unable to subcontract 10% of the contract amount or secure the services of an Emerging Business Enterprise, he/she wil' be required to submit a completed Request for Waiver form on which he/she will provide a written description of the efforts taken to comply with the participation goals."

NOW, THEREFORE, in consideration of the foregoing and of the mutual agreements hereinafter contained, the sufficiency of which consideration is hereby acknowledged, the parties hereto agree as follows:

- 1. <u>Conditional award</u>. Subject to approval by the Common Council of the City of Fort Wayne as stipulated in the construction contract to which this Rider is attached, Owner awards the construction contract to the Contractor.
- 2. E.B.E. Retainage requirements. If the contractor is in compliance with the provisions of the construction contract to which this Rider is attached, the Owner will make payments for such work performed and completed. However, in any such case, the Owner will retain ten percent (10%) of the total amount owing to insure satisfactory corpletion of the contract and to insure contractor's compliance with this E.B.E. Rider. Upon final inspection and acceptance of the work, and determination by the Fort Wayne Board of Public Works that the contractor has made a good faith effort to subcontract \_\_ % of the contract amount to emerging business enterprises, the contractor will be paid in full.

  In the event there is a determination that good faith compliance with this E.B.E. Rider has not occured, appropriate reduction in the final payment pursuant to paragraph 6 of this E.B.E. Rider will be made.

If the contract is in excess of \$100,000, the contract will be subject to the standard Board of Public Works escrow agreement. However, payments to the CONTRACTOR are not to exceed 90% of the total contract amount until the OWNER has verified that the CONTRACTOR has made good faith efforts to attain the E.B.E. goal stipulated in this E.B.E. Rider. Payment of the final 10% of the total contract amount will be dependent upon good faith efforts to comply with this E.B.E. Rider, and subject to reduction in the event of non-compliance as provided in paragraph 6 of this E.B.E. Rider.

- 3. Request for Waiver. If at the time final payment application is made, contractor has not attained the \_\_\_ % E.B.E. goal, contractor shall file with the final payment application a "Request for Waiver." Said Request for Waiver shall contain a written description of the efforts taken by Contractor to attain the \_\_\_ % E.B.E. goal.
- 4. <u>Determination of Waiver Requests</u>. The Contract Compliance Department of the City of Fort Wayne shall examine all Requests for Waiver to determine if Contractor's efforts constitute good faith efforts to attain such goal and shall submit recommendations concerning said Requests for Waiver for the final determination of the Board of Public Works of the City of Fort Wayne.
- 5. Good Faith Per Se. In any case, a Contractor shall be deemed to have made good faith efforts at compliance where E.B.E.'s have been subcontracted for every sub-contract for which there are qualified E.B.E.'s available.

6. Consequence of noncompliance. In the event the Board of Public
Works approves a recommendation that contractor failed to make good
faith efforts at compliance, the contract shall be reduced by the
amount calculated as the difference between % and the percentage
level met. Said amount shall be added to the City of Fort Wayne
E.B.E. Bond Guarantee Fund and contractor agrees to accept the
reduced amount as full payment under the terms of his/her contract.
and the ratio payment under the terms of his/her contract.
7. Waiver approved. In the event the Board of Dublic Works
- The board of Public Works
determines that a good faith effort to comply with this E.B.E. Rider
has been made, the contract shall not be reduced, and the balance
owing to the contractor shall be paid in full.
IN NITHWISE MURDEON AND AND ADDRESS OF THE PROPERTY OF THE PRO
IN WITNESS WHEREOF, the parties have executed this E.B.E. Rider
this day of, 199
By:
Contractor
By:
Board of Public Works
ATTEST:

### EBE REQUEST FOR WAIVER/REDUCTION FORM

The contractor may request a reduction or waiver from the participation goal if he/she can show" good faith" efforts were taken to secure the goods or services of Emerging Business Enterprises to meet the commitment. The request may be submitted at any time up to final payment request.

In determining whether or not the contractor used "good faith" efforts, the Board of Public Works shall consider the following:

- A). Whether the contract can be subdivided as determined by the project engineer and Administrator of Contract Compliance;
- B). Availability of certified EBE businesses to participate as subcontractors;
- C). Non-competitive price quotes received from EBE firms;
- D). EBE subcontractor failed to fulfill his/her obligation in regards to:
  - (a). Timely delivery of goods and/or services;
  - (b). Quality of goods and/or services did not meet standards set forth in bid specifications.
- E). Measures taken by the contractor to comply with the EBE participartion goal;
- F). Such other matters as the Board of Public Works deems relevant.

Each of the following elements must be present in order to determine whether or not such a reduction or waiver is appropriate:

		why a reduction			
goal is being	sought.	Documentation	must	include	but is
not necessaril	Ly limite	ed to:			

a.	A detailed s	tatement of	f efforts to	identify and	nd
	select porti	ons of the	project to	subcontract	

2.

A listing	g of all EBE firms contacted that include
i) Name	es, addresses and telephone numbers of solicited;
ii) Date	es and time of contact
	nod of contact (written, telephone, nsmittal of facsimile documents, etc.)
	nod of contact (written, telephone, ismittal of facsimile documents, etc.)  If the method of contact was written
tran	nsmittal of facsimile documents, etc.)
(a)	If the method of contact was written copy of the letter must be provided. If the method of contact was by telepthe name of contact person, date and

If a reduction or waiver is being sought because prices quoted by EBE firms were higher than non-EBE firms, the contractor must provide the following information:

## EBE REQUEST FOR WAIVER PAGE 3 of 4

i)	Detailed statement of the work identified for EBE participation for which the contractor asserts the EBE quote(s) were higher than non-EBE firms	-
		*
ii)	A listing of all potential subcontractors contacted for price quotes on that work item and the prices quoted	
		*
iii)	Detailed statement which summarizes direct negotiations with EBE firms for specific portions of the work and indicates why negoatiations were unsuccessful	
		_
iv)	Other documentation as requested which demonstrates to the satisfaction of the Board	ļ

than non-EBE firms.

The Board of Public Works' determination for granting a reduction or waiver of the goal because of higher quotes from EBE firms will be based on factors that include,

but are not limited to the following:

of Public Works that the EBE quotes are higher

- i) The project engineer's estimate for the work under a specific subcontract;
- ii) The contractor's own estimate for the work under the subcontract;
- iii) An average of the bona fide prices quoted for the subcontract;
- iv) Demonstrated increase in other contract costs
  as a result of subcontracting to EBE firm(s)

# EBE REQUEST FOR WAIVER Page 4 of 4

I	request a reduction of % on goal. This request is being
sought for the following	reason(s)
Signed by:	Title:
Pato:	

Admn. Appr	
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## DIGEST SHEET

TITLE OF ORDINANCE GENERAL ORDINANCE
DEPARTMENT REQUESTING ORDINANCE MAYOR'S OFFICE 9-90-05-11
SYNOPSIS OF ORDINANCE THIS ORDINANCE ESTABLISHES PARTICIPATION
GOALS FOR EMERGING BUSINESS ENTERPRISES IN CITY PROCUREMENT AND
CONSTRUCTION CONTRACTS. THE ORDINANCE ALSO CREATES AN EMERGING
BUSINESS ENTERPRISE COUNCIL TO ASSIST IN IDENTIFYING AND DEVELOPING
EMERGING BUSINESS IN ORDER TO ENHANCE THEIR PARTICIPATION
IN CITY CONTRACTS.
EFFECT OF PASSAGE EMERGING BUSINESSES WILL PARTICIPATE TO A GREATER
DEGREE IN CITY CONTRACTS.
EFFECT OF NON-PASSAGE PARTICIPATION OF EMERGING BUSINESSES IN CITY
CONTRACTS WILL BE MINIMAL.
MONEY INVOLVED (DIRECT COSTS, EXPENDITURES, SAVINGS)
ASSIGNED TO COMMITTEE (PRESIDENT)

BILL NO. G-90-05-11 (AS AMENDED)

# REPORT OF THE COMMITTEE ON THE COMMITTEE OF THE WHOLE

## DONALD J. SCHMIDT, CHAIR CLETUS R. EDMONDS, VICE CHAIR ALL COUNCIL MEMBERS

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Titled.	40

WE, YOUR COMMITS REFERRED AN (OR ENTERPRISE (	DINANCE)	COMMITTEE O	F THE WHOLE EMERGING F	TO WHOM WAS
HAVE HAD SAID (O				
(ORDINANCE)	(RESOLUTION)			·
DO PASS	DO NOT	PASS	ABSTAIN	NO REC

DATED:

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AN ORDINANCE amending the Municipal Code of the City of Fort Wayne, Indiana, by establishing participation for Emerging Business Enterprises in City procurment and construction contracts and by creating and Emerging Business Enterprise Council to assist in identifying and developing Emerging Business Enterprises in order to enhance their participation in City contracts.

WHEREAS, it is the stated public policy of the City of Fort Wayne to provide equal opportunities to all of its citizens with respect to City contracts involving the procurement of services and supplies and construction projects;

WHEREAS, the City of Fort Wayne is committed to increasing the accessibility of City contracting opportunities to emerging business enterprises by establishing participation goals;

WHEREAS, the adoption of this ordinance will facilitate the enhanced use of emerging business enterprises in City procurement and construction contracts; and,

WHEREAS, it is necessary to amend the Municipal Code of the City of Fort Wayne, Indiana, in order to establish said contracting opportunities.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF HITHE CITY OF FORT WAYNE, INDIANA:

SECTION 1. That Chapter 11 of the Municipal Code of the City of Fort Wayne, Indiana, of 1974, is hereby amended by adding the following sections.

TITLE AND GENERAL PURPOSE. This Ordinance SECTION 2. shall be cited as the "Emerging Business Enterprise Ordinance of 1990." This Ordinance encourages fair and equitable opportunities for emerging business enterprises to participate in city procurement and construction contracts. The essential purposes of this Ordinance are:

## [PAGE 2

1	A.	
2		implementation of specific programs which will assist emerging business enterprises with respect to fair and equitable opportunities for
3		to fair and equitable opportunities for participation in city procurement and construction contracts.
4	в.	The establishment of availety at
5	<b>.</b>	The establishment of specific City goals which will provide opportunities for participation by emerging business enterprises in city procurement
6		and construction contracts.
7	C.	To provide incentives with respect to City Contracts, including training credits, to
8		encourage economically disadvantaged individuals
9		to participate in a certified business educational and training program and to encourage
10	: !	noneconomically disadvantaged contractors to use or subcontract work to emerging business enterprises.
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12	<b>D.</b>	The creation of an Emerging Business Enterprise Council (EBEC).
13	4	ION 3. DEFINITIONS. For the purpose of this
14	Ordinance,	the following terms shall have the meanings as
15	hereinafter	described:
16	(a)	ACCEPTABLE BUSINESS PLAN means a plan that includes current descriptions of the business
17		concern and its services, financial history and
18	!	projection, management and personnel strategies, market information, and other information as
19		required.
20	(b)	CERTIFIED BUSINESS EDUCATIONAL AND TRAINING PROGRAM means an organized course of study or seminar in the financial and business aspects of
21		owning and successfully operating a business enterprise as offered by the Small Business
22		Development Center, the Fort Wayne Chamber of
23	}	Commerce, the City of Fort Wayne's Department of Economic Development and any other similar entity.
24	(c)	CONTRACTOR means a separate and distinguishable business entity participating or seeking to
25	į	participate in the performance of a contract.
26	(d)	ECONOMIC DISADVANTAGE means an individual's ability to compete in the free enterprise system
27	1	has been reduced due to diminished capital, credit
28		and/or bonding opportunities, as compared to others in the same or similar line of business who are not economically disadvantaged individuals,
29		and such diminished opportunities have precluded
30		or are likely to preclude an individual from successfully competing in the open market.
31	(e)	ECONOMICALLY DISADVANTAGED INDIVIDUAL means a
32		person who is a citizen or lawful permanent resident of the Unitied States and who has experienced and continues to experience substantial difficulty in achieving business-related success in the Fort Wayne area. Factors to be analyzed in determining an individual's economic disadvantage status include, but are not
i		limited to:

1	(1.) access to long-term financing;
2	(2.) access to working capital financing;
3	(3.) equipment trade credit;
4	(4.) access to raw materials and/or supplier tradecredit;
5	(5.) access to bonding opportunities;
6	(6.) failure to accumulate adequate busines
7	capital;
8	(7.) the financial condition and history of the business concern;
9	(8.) the personal financial condition and history
10	of the individual(s) claiming disadvantaged status.
11	(f) EMERGING BUSINESS ENTERPRISE (EBE) means a small
12	business concern that is owned, operated and controlled by one or more economically
13	disadvantaged individuals. An emerging business enterprise is a business which is either:
14	(1) A sole proprietorship legally owned, operated
15	and controlled by an economically disadvantaged individual.
16	(2) A partnership or joint venture owned
17	operated and controlled by economically disadvantaged individuals who own at least
18	51% of the interests in the enterprise and who hold at least 51% of the voting interests
19	of the enterprise.
20	(3) A corporation owned, operated and controlled by one or more economically disadvantaged
21	individuals who own at least 51% of the outstanding shares and who hold at least 51%
22	of the voting interests of the corporation.
23	(g) OWNED, OPERATED AND CONTROLLED means that the economically disadvantaged owner-operator must
24	have at least 51% of the interest in the capital
25	the economically disadvantaged owner-operator must have day-to-day operational and managerial control
20	Of the pasticular
27	(h) SMALL BUSINESS CONCERN means a business which is independently owned and operated and which is not
28	dominant in its local field of operation, and which has had annualized gross receipts no
29	exceeding five million dollars (\$5,000,000.00) in two (2) of the three (3) preceding years and has
30	been in its specific field of operation ten (10) years or less.
31	SECTION 4. EMERGING BUSINESS ENTERPRISE PROGRAM. A
32	Emerging Business Enterprise Program is created: 1) to
	assist economically disadvantaged individuals and emerging
	business enterprises in participating in full and open
	competition in the City of Fort Wayne; 2) to increase

opportunities for education and training of economically disadvantaged individuals; and 3) to enhance opportunities for economically disadvantaged individuals to successfully compete as independent entrepreneurs in the public and private sectors of Fort Wayne's economy.

This program shall apply to all City contracts and shall include the development of programs geared toward increasing EBE participation in City contracts.

### SECTION 5. PARTICIPATION GOALS

- a) In order to increase the level of participation of emerging business enterprises in City contracts, the City of Fort Wayne establishes the following participation goals, consistent with law, for the utilization of emerging business enterprises:
  - (1) By and through its Boards and Commissions and its operating departments, the City of Fort Wayne will use its best efforts to utilize emerging business enterprises for 10% of the total dollars, through prime contracts or subcontracts, annually expended on construction projects.
    - (2) By and through its Boards and Commissions and its operating departments, the City of Fort Wayne will use its best efforts to utilize emerging business enterprises for 2.5% of the total dollars, through prime contracts or subcontracts, annually expended on the purchase of services and the purchase of supplies.
- (b) In order to reach and maintain these goals in an efficient manner, all operating departments, all Boards and Commissions and all non-economically disadvantaged contractors will be given a list of EBEs qualified and certified to do business with the City. Said list shall be redistributed as it is updated.

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Consistent with the law, each Board and Commission and operating department shall utilize the EBEs appearing on the list.

- (1) On all construction projects, at least 10% of the total dollar amount must be subcontracted to a certified EBE.
- (2) If, at the end of the first quarter, the documentation reveals that the 10% annual goal may not be achieved, the Administrator of Contract Compliance, in conjunction with the EBEC, may recommend that the % of total dollars to be subcontracted to EBEs during the remaining three quarters, per construction project, be increased by an amount to ensure that the annual goal is achieved.
- (c) The Contract Compliance Administrator is required to provide quarterly reports to the EBEC not later than thirty (30) calender days after the end of the previous quarter specifying, with respect to all contracts:
  - (1.) The dollar amounts and percentages of those contracts and subcontracts awarded to emerging business enterprises;
  - (2.) The manner in which the goals set forth in this section are being met and, if the goals are not being met, a discussion as to the reasons the goals are not being met;
  - (3.) Any and all other information as may be requested by the Mayor, the Common Council or the EBEC.
- (d) The established commitment of the City of Fort Wayne is to comply with the participation goals herein set forth; however, due to the requirements of state law (I.C. 36-1-9, et seq. and I.C. 36-1-12 et

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seq.) said goals are not binding in every contract award. The participation goals set forth herein do not apply to any contract for which there is only one supplier.

- (e) The Emerging Business Enterprise Council (EBEC) shall develop a survey to determine the number of local EBE vendors and contractors, annually send out the survey, review the results and make recommendations to the Mayor and the Common Council concerning any necessary adjustments in the participation goals herein stated.
- (f) Through its Department of Contract Compliance, the City of Fort Wayne will initiate a study to be undertaken in 1991 to compile, analyze and review statistical and anecdotal information to determine if past and current gender and race descrimination limit the ability of women and minorities to effectively compete for City contracts.

#### SECTION 6. EXEMPTIONS AND WAIVERS

Although the City of Fort Wayne has established the preceding participation goals, it is recognized that there may be situations when the goals may not be attained. The following guidelines shall be applicable:

#### (1) Class Exemptions

Chair of the EBEC, another officer of the EBEC, the Administrator of Contract Compliance, the Director of Purchasing and the Clerk of the Board of Public Works, as a committee, may recommend that an entire class of contracts be made exempt from the EBE participation goals whenever there has been a written determination, based on the results of the surveys received from local EBEs, that there is an insufficient number of qualified EBEs in the Fort Wayne area to ensure adequate

prices on bids or proposals within that class.

competition and an expectation of reasonable

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Limitation on Class Exemptions. class exemption must be reviewed annually, based

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upon the results of the surveys received from

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local EBEs.

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#### Waivers (2)

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A contractor shall have the right to request a waiver from the participation goal requirements herein The waiver request must be submitted with the contractor's bid package. The Administrator of Contract Compliance shall recommend to the Board of Public Works that the waiver be granted when the contractor demonstrates that there has been a good faith effort, as determined by the Administrator of Contract Compliance and the EBEC, to comply with the goals for EBE participation.

EMERGING BUSINESS ENTERPRISE PROGRAM SECTION 7. INCENTIVES.

In order to encourage economically disadvantaged individuals to enroll and participate in certified business educational and training programs and to encourage noneconomically disadvantaged contractors to subcontract work to economically disadvantaged individuals and emerging business enterprises, incentives will be provided with respect to City contracts, including training credits and a bond guarantee program.

> TRAINING CREDITS. In determining the amount (a) of the bid for a City contract, a training credit of five percent (5%) of that portion of a bid to be performed by an emerging business enterprise whose disadvantaged owner-operator is enrolled in or who has successfully completed a certified business educational and training program or who has submitted an acceptable business plan, shall be applied.

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emerging business enterprises from the date the disadvantaged owner-operator completes a certified training program or from the date the disadvantaged owner-operator submits an acceptable business plan to the City's Department of Economic Development. Any individual participating in a certified training program shall authorize the training program staff to submit reports stating his or her progress, in the program, to the Contract Compliance Administrator. The training credit shall be available to the EBE for no more than twenty-four (24) months from the date herein stated above.

- (2) Training credit availability shall be stated in the bid specifications and such credit shall be used in determining the amount of the bid.
- Wayne will guarantee bid and performance bonds for work to be performed on City contracts that meet CDBG eligibility guidelines when CDBG funds are utilized to guarantee a bond and other guidelines required from separate funding sources, as may be applicable. The bond guarantee program is geared to assist emerging business enterprise owner-operators who are enrolled in or who have successfully completed a certified training program or who have submitted an acceptable business plan. The Director of Community and Economic Development will establish guidelines applicable to program participation.

The purpose of this program is to assist emerging business enterprise owner-operators in establishing good histories with bonding companies in order for the EBE to secure bonds through private sector bonding companies.

# SECTION 8. EMERGING BUSINESS ENTERPRISE COUNCIL.

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(a) There is hereby created an Emerging Business Enterprise Council (EBEC) consisting of nine (9) members, six (6) appointed by the Mayor and three (3) appointed by the Common Council. Three (3) of the Mayor's appointees must be members of the Minority Business Affairs Committee of the Fort Wayne Chamber of Commerce. All appointments shall be made on the basis of demonstrated interest in and knowledge of business, legal and/or financial activities. One representative from the Purchasing Department and one representative from Contract Compliance will serve on the Council as staff liaisons. These two persons will have no voting rights.

All appointees must represent a broad crosssection of the citizens of Fort Wayne and must be persons who have demonstrated a commitment to the purpose for which the EBE program has been designed.

- Mayor and the Common Council within thirty (30) days of passage and approval of this ordinance. The initial appointments shall be as follows: three (3) members appointed by the Mayor and one (1) member appointed by the Common Council shall serve an initial term of one (1) year. All other appointees shall serve an initial term of two (2) years. Thereafter, members shall be appointed for two (2) year terms. If a vacancy occurs on the EBEC by resignation or otherwise, a member shall be appointed for the remainder of the term by the Mayor or Common Council, depending on who appointed the vacating member.
- (c) A member may be removed by the Mayor or Common Council depending on who appointed the member for misconduct, incapacity or neglect of duty in accordance with a procedure to be established by the

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Mayor and Common Council. The procedure shall include notification and an opportunity for a hearing.

- (d) Members of the EBEC shall receive no compensation for time spent in attending EBEC meetings or in conducting other official business of the EBEC.
- (e) No member shall vote upon any matter in which s/he has a direct or indirect financial or personal interest. The City Attorney or his or her designee shall be the legal advisor to the EBEC.
- SECTION 9. <u>POWERS AND DUTIES OF THE EBEC</u>. The Emerging Business Enterprise Council shall:
  - (a) Develop a survey to determine the number of local EBE vendors and contractors, annually send out the survey, review the results and make recommendations to the Mayor and the Common Council concerning any necessary adjustments in the participation goals herein stated.
  - (b) Maintain a current list of all certified emerging business enterprises;
  - (c) Develop rules, regulations and procedures for assuring participation of EBEs in City contracts, subject to approval by the Mayor.
  - (d) Assist the Administrator of Contract Compliance in developing rules, regulations and procedures governing requests from contractors for a waiver of the participation goals, subject to approval by the Mayor;
  - (e) Develop a grievance procedure for processing complaints received by an EBE aggrieved by its treatment in seeking participation in City contracts, the EBE program and other matters covered by this ordinance, subject to approval by the Mayor;
  - (f) Establish a communication system to enhance information dissemination to emerging business enterprises;

- (g) Assist in the arrangement of business associations among emerging and established businesses;
- (h) Serve as a clearinghouse for information about training and educational programs available to economically disadvantaged individuals and emerging business enterprises;
- (i) Serve as a clearinghouse for information about financial and other resources available to economically disadvantaged individuals and emerging business enterprises.
- (j) Develop a subcommittee of four (4) members to serve as liaison with the City's Community and Economic Development Division and other local and state economic development agencies for the purpose of coordinating economic development programs for emerging business enterprises;
- (k) Submit an annual, written report, to the Mayor and Common Council, detailing the progress made in achieving the participation goals herein set forth.

  SECTION 10. CERTIFICATION STANDARDS AND PROCEDURES.

All emerging business enterprise bidders, prime contractor, subcontractors and potential participants in a contract must be certified by the Administrator of Contract Compliance. In determining economic disadvantage for purposes of certification, the factors enumerated in Section 3(d) and (e), above shall be considered.

#### SECTION 11. ENFORCEMENT

- (a) If the Administrator of Contract Compliance determines that a contractor has failed to comply with the terms of this Ordinance while working on a City contract, the Administrator of Contract Compliance shall serve written notice of such non-compliance on the contractor.
- (b) The contractor determined to be in noncompliance shall meet with the Administrator of

#### PAGE 12

Contract Complaince within five (5) working days of the written notice in order to determine a method of correcting the deficiencies and the time period within which such remedy shall become effective. If the remedy is not agreed upon within the five (5) working days, the Administrator of Contract Compliance shall recommend the remedy for correcting the deficiencies and send written notification to the contractor of such recommendation. If the contractor does not implement the recommendation as prescribed by the Administrator of Contract Compliance within thirty (30) calendar days of receipt of said recommendation, the Board of Public Works will impose one or more of the following sanctions:

- (1) Withholding of payments,
  - (2) Termination, suspension or cancellation of the contract in whole or in part, or
  - (3) Debarment.

SECTION 12. <u>SANCTIONS</u>. Every City contract awarded shall contain language stating that any person or entity that misrepresents the status of any concern as an emerging business enterprise or any person as an economically disadvantaged individual in order to obtain for oneself or another any of the contracting opportunities set forth in this ordinance will be subject to one or more of the following sanctions:

- (1) Decertification,
  - (2) Debarment,
  - (3) Withholding of payment, or
- (4) Termination, suspension or cancellation of the contract in whole or in part.

SECTION 13. SEVERABILITY. If any provision of this ordinance or any section, sentence, clause, phrase, work or application thereof, in any circumstances is held invalid, the validity of the remainder of the ordinance and of the

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application of any other provision, section, sentence, clause, phrase or word shall not be affected. In the event that this ordinance is found to be in substantial conflict with any applicable state or federal law, then in that event only, this ordinance or the conflicting sections thereof shall be held invalid, and the state or federal law shall govern.

SECTION 14. <u>EFFECTIVE DATE</u>. This Ordinance shall be in effect upon passage and approval by the Mayor. This Ordinance shall be re-evaluated by Common Council (6) years after its approval by the Mayor, at which time the ordinance shall lapse unless reinstated.

Janet G. Bradbury
Councilmember

APPROVED AS TO FORM AND LEGALITY

J. Timothy McCaulay, City Attorney

AN ORDINANCE amending the Municipal Code of the City of Fort Wayne, Indiana, by establishing participation goals for Emerging Business Enterprises in City procurment and construction contracts and by creating an Emerging Business Enterprise Council to assist in identifying and developing Emerging Business Enterprises in order to enhance their participation in City contracts.

WHEREAS, it is the stated public policy of the City of Fort Wayne to provide equal opportunities to all of its citizens with respect to City contracts involving the procurement of services and supplies and construction projects;

WHEREAS, the City of Fort Wayne is committed to increasing the accessibility of City contracting opportunities to emerging business enterprises by establishing participation goals;

WHEREAS, the adoption of this ordinance will facilitate the enhanced use of emerging business enterprises in City procurement and construction contracts; and,

WHEREAS, it is necessary to amend the Municipal Code of the City of Fort Wayne, Indiana, in order to establish said contracting opportunities.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. That Chapter 11 of the Municipal Code of the City of Fort Wayne, Indiana, of 1974, is hereby amended by adding the following sections.

SECTION 2. <u>TITLE AND GENERAL PURPOSE</u>. This Ordinance shall be cited as the "Emerging Business Enterprise Ordinance of 1990." This Ordinance encourages fair and equitable opportunities for emerging business enterprises to participate

purposes of this Ordinance are: 1 The identification, coordination and implementation of specific programs which will assist emerging business enterprises with respect to fair and equitable opportunities for participation in city procurement and construction 2 3 4 contracts. The establishment of specific City goals which will provide opportunities for participation by emerging business enterprises in city procurement 5 В. 6 and construction contracts. 7 To provide incentives with respect to City Contracts, including training credits, to encourage economically disadvantaged individuals to participate in a certified business educational C. 8 9 and training program and to encourage noneconomically disadvantaged contractors to use 10 or subcontract work to emerging business 11 enterprises. 12 The creation of an Emerging Business Enterprise Council (EBEC). 13 DEFINITIONS. For the purpose of this SECTION 3. 14 Ordinance, the following terms shall have the meanings as 15 hereinafter described: 16 ACCEPTABLE BUSINESS PLAN means a plan that 17 includes current descriptions of the business concern and its services, financial history and projection, management and personnel strategies, 18 market information, and other information as 19 required. (b) CERTIFIED BUSINESS EDUCATIONAL AND TRAINING PROGRAM means an organized course of study or seminar in the financial and business aspects of 20 21 owning and successfully operating a business enterprise as offered by the Small Business Development Center, the Fort Wayne Chamber of Commerce, the City of Fort Wayne's Department of Economic Development and any other similar entity. 22 23 24 (c) CONTRACTOR means a separate and distinguishable 25 business entity participating or seeking to participate in the performance of a contract. 26 (d) ECONOMIC DISADVANTAGE means an individual's ability to compete in the free enterprise system has been reduced due to diminished capital, credit 27 and/or bonding opportunities, as compared 28 others in the same or similar line of business who are not economically disadvantaged individuals, and such diminished opportunities have precluded or are likely to preclude an individual from 29 30 successfully competing in the open market. 31 (e) ECONOMICALLY DISADVANTAGED INDIVIDUAL means a person who is a citizen or lawful permanent resident of the Unitied States and who has experienced and continues to experience 32 substantial difficulty in achieving business-related success in the Fort Wayne area. Factors

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The essential

1	economic disadvantage status include, but are not limited to:
2	(1.) access to long-term financing;
3	(2.) access to working capital financing;
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5	(3.) equipment trade credit;
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7	(5.) access to bonding opportunities;
8	(6.) failure to accumulate adequate business
9	capital;
10	(7.) the financial condition and history of the business concern;
11 12	(8.) the personal financial condition and history of the individual(s) claiming disadvantaged status.
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14	business concern that is owned, operated and controlled by one or more economically
15	disadvantaged individuals. An emerging business enterprise is a business which is either:
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19	disadvantaged individuals who own at least 51% of the interests in the enterprise and
20 21	who hold at least 51% of the voting interests of the enterprise.
22	(3) A corporation owned, operated and controlled
23	by one or more economically disadvantaged individuals who own at least 51% of the outstanding shares and who hold at least 51%
24	of the voting interests of the corporation.
25	(g) OWNED, OPERATED AND CONTROLLED means that the economically disadvantaged owner-operator must
26	have at least 51% of the interest in the capital, financial risks and earnings of the business, and
27	the economically disadvantaged owner-operator must have day-to-day operational and managerial control
28	of the business.
29	(h) SMALL BUSINESS CONCERN means a business which is
30	independently owned and operated and which is not dominant in its local field of operation, and
	which has had annualized gross receipts not exceeding five million dollars (\$5,000,000.00) in
31	two (2) of the three (3) preceding years and has been in its specific field of operation ten (10)
32	years or less.
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	Emerging Business Enterprise Program is created: 1) to

assist economically disadvantaged individuals and emerging

business enterprises in participating in full and open competition in the City of Fort Wayne; 2) to increase opportunities for education and training of economically disadvantaged individuals; and 3) to enhance opportunities for economically disadvantaged individuals to successfully compete as independent entrepreneurs in the public and private sectors of Fort Wayne's economy.

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  - (1) By and through its Boards and Commissions and its operating departments, the City of Fort Wayne will use its best efforts to utilize emerging business enterprises for 10% of the total dollars, through prime contracts or subcontracts, annually expended on construction projects.
  - (2) By and through its Boards and Commissions and its operating departments, the City of Fort Wayne will use its best efforts to utilize emerging business enterprises for 2.5% of the total dollars, through prime contracts or subcontracts, annually expended on the purchase of services and the purchase of supplies.
- (b) In order to reach and maintain these goals in an efficient manner, all operating departments, all Boards and Commissions and all non-economically disadvantaged contractors will be given a list of EBEs

qualified and certified to do business with the City. Said list shall be redistributed as it is updated. Consistent with the law, each Board and Commission and operating department shall utilize the EBEs appearing on the list.

- (1) On all construction projects, at least 10% of the total dollar amount must be subcontracted to a certified EBE.
- (2) If, at the end of the first quarter, the documentation reveals that the 10% annual goal may not be achieved, the Administrator of Contract Compliance, in conjunction with the EBEC, may recommend that the % of total dollars to be subcontracted to EBEs during the remaining three quarters, per construction project, be increased by an amount to ensure that the annual goal is achieved.
- (c) The Contract Compliance Administrator is required to provide quarterly reports to the EBEC not later than thirty (30) calender days after the end of the previous quarter specifying, with respect to all contracts:
  - (1.) The dollar amounts and percentages of those contracts and subcontracts awarded to emerging business enterprises;
  - (2.) The manner in which the goals set forth in this section are being met and, if the goals are not being met, a discussion as to the reasons the goals are not being met.
  - (3.) The goals herein stated shall be reviewed annually, by the EBEC and adjusted, if necessary, based on the number of local emerging business enterprises in the

construction industry and the number of local emerging business enterprise suppliers.

- (4.) Any and all other information as may be requested by the Mayor, the Common Council or the EBEC.
- (d) The established commitment of the City of Fort Wayne is to comply with the participation goals herein set forth; however, due to the requirements of state law (I.C. 36-1-9, et seq. and I.C. 36-1-12 et seq.) said goals are not binding in every contract award. The participation goals set forth herein do not apply to any contract for which there is only one supplier.
- (e) Through its Department of Contract Compliance, the City of Fort Wayne will initiate a study to be undertaken in 1990 to compile, analyze and review statistical and anecdotal information to determine if past and current gender and race discrimination limit the ability of women and minorities to effectively compete for City contracts.

#### SECTION 6. EXEMPTIONS AND WAIVERS

Although the City of Fort Wayne has established the preceding participation goals, it is recognized that there may be situations when the goals may not be attained. The following guidelines shall be applicable:

### (1) Class Exemptions

(a) Creation of Exempt Classes of Contracts. The EBEC, the Administrator of Contract Compliance, the Director of Purchasing and the Clerk, Board of Public Works, as a committee, may recommend that an entire class of contracts be made exempt from the EBE participation goals whenever there has been a written determination, based on the results of the surveys received from local EBEs, that there is an insufficient number of qualified EBEs

in the Fort Wayne area to ensure adequate competition and an expectation of reasonable prices on bids or proposals within that class.

(b) <u>Limitation on Class Exemptions</u>. Any such class exemption must be reviewed annually, based upon the results of the surveys received from local EBEs.

#### (2) <u>Waivers</u>

A contractor shall have the right to request a waiver from the participation goal requirements herein stated. The waiver request must be submitted with the contractor's bid package. The Administrator of Contract Compliance shall recommend that the waiver be granted when the contractor demonstrates that there has been a good faith effort, as determined by the Administrator of Contract Compliance and the EBEC, to comply with the goals for EBE participation.

# SECTION 7. <u>EMERGING BUSINESS ENTERPRISE PROGRAM</u> INCENTIVES.

In order to encourage economically disadvantaged individuals to enroll and participate in certified business educational and training programs and to encourage non-economically disadvantaged contractors to subcontract work to economically disadvantaged individuals and emerging business enterprises, incentives will be provided with respect to City contracts, including training credits and a bond guarantee program.

(a) TRAINING CREDITS. In determining the amount of the bid for a City contract, a training credit of five percent (5%) of that portion of a bid to be performed by an emerging business enterprise whose disadvantaged owner-operator is enrolled in or who has successfully completed a certified business educational and training program or who has submitted an acceptable business plan, shall be applied.

- emerging business enterprises from the date the disadvantaged owner-operator completes a certified training program or from the date the disadvantaged owner-operator submits an acceptable business plan to the City's Department of Economic Development. Any individual participating in a certified training program shall authorize the training program staff to submit reports stating his or her progress, in the program, to the Contract Compliance Administrator. The training credit shall be available to the EBE for no more than twenty-four (24) months from the date herein stated above.
- (2) Training credit availability shall be stated in the bid specifications and such credit shall be used in determining the amount of the bid.
- Wayne will guarantee bid and performance bonds for work to be performed on City contracts that meet CDBG eligibility guidelines when CDBG funds are utilized to guarantee a bond and other guidelines required from separate funding sources, as may be applicable. The bond guarantee program is geared to assist emerging business enterprise owner-operators who are enrolled in or who have successfully completed a certified training program or who have submitted an acceptable business plan. The Director of Community and Economic Development will establish guidelines applicable to program participation.

The purpose of this program is to assist emerging business enterprise owner-operators in establishing good histories with bonding companies in order for the EBE to secure bonds through private sector bonding companies.

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SECTION 8. EMERGING BUSINESS ENTERPRISE COUNCIL.

(a) There is hereby created an Emerging Business Enterprise Council (EBEC) consisting of nine (9) members, six (6) appointed by the Mayor and three (3) appointed by the Common Council. Three (3) of the Mayor's appointees must be members of the Minority Business Affairs Committee of the Fort Wayne Chamber of Commerce. All appointments shall be made on the basis of demonstrated interest in and knowledge of business, legal and/or financial activities. One representative from the Purchasing Department and one representative from Contract Compliance will serve on the Council as staff liaisons. These two persons will have no voting rights.

All appointees must represent a broad crosssection of the citizens of Fort Wayne and must be persons who have demonstrated a commitment to the purpose for which the EBE program has been designed.

- Mayor and the Common Council within thirty (30) days of passage and approval of this ordinance. The initial appointments shall be as follows: three (3) members appointed by the Mayor and one (1) member appointed by the Common Council shall serve an initial term of one (1) year. All other appointees shall serve an initial term of two (2) years. Thereafter, members shall be appointed for two (2) year terms. If a vacancy occurs on the EBEC by resignation or otherwise, a member shall be appointed for the remainder of the term by the Mayor or Common Council, depending on who appointed the vacating member.
- (c) A member may be removed by the Mayor or Common Council depending on who appointed the member for misconduct, incapacity or neglect of duty in

accordance with a procedure to be established by the Mayor and Common Council. The procedure shall include notification and an opportunity for a hearing.

- (d) Members of the EBEC shall receive no compensation for time spent in attending EBEC meetings or in conducting other official business of the EBEC.
- (e) No member shall vote upon any matter in which s/he has a direct or indirect financial or personal interest. The City Attorney or his or her designee shall be the legal advisor to the EBEC.
- SECTION 9. <u>POWERS AND DUTIES OF THE EBEC</u>. The Emerging Business Enterprise Council shall:
  - (a) Develop a survey to determine the number of local EBE vendors and contractors, annually send out the survey, review the results and make recommendations to the Mayor and the Common Council concerning any necessary adjustments in the participation goals herein stated.
  - (b) Maintain a current list of all certified emerging business enterprises;
  - (c) Develop rules, regulations and procedures for assuring participation of EBEs in City contracts, subject to approval by the Mayor.
  - (d) Assist the Administrator of Contract Compliance in developing rules, regulations and procedures governing requests from contractors for a waiver of the participation goals, subject to approval by the Mayor;
  - (e) Develop a grievance procedure for processing complaints received by an EBE aggrieved by its treatment in seeking participation in City contracts, the EBE program and other matters covered by this ordinance, subject to approval by the Mayor;

- (f) Establish a communication system to enhance information dissemination to emerging business enterprises;
- (g) Assist in the arrangement of business associations among emerging and established businesses;
- (h) Serve as a clearinghouse for information about training and educational programs available to economically disadvantaged individuals and emerging business enterprises;
- (i) Serve as a clearinghouse for information about financial and other resources available to economically disadvantaged individuals and emerging business enterprises.
- (j) Develop a subcommittee of four (4) members to serve as liaison with the City's Community and Economic Development Division and other local and state economic development agencies for the purpose of coordinating economic development programs for emerging business enterprises;
- (k) Submit an annual, written report, to the Mayor and Common Council, detailing the progress made in achieving the participation goals herein set forth.

  SECTION 10. CERTIFICATION STANDARDS AND PROCEDURES.
- All emerging business enterprise bidders, prime contractor, subcontractors and potential participants in a contract must be certified by the Administrator of Contract Compliance. In determining economic disadvantage for purposes of certification, the factors enumerated in Section 3(d) and (e), above shall be considered.

#### SECTION 11. ENFORCEMENT

(a) If the Administrator of Contract Compliance determines that a contractor has failed to comply with the terms of this Ordinance while working on a City contract, the Administrator of Contract Compliance

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shall serve written notice of such non-compliance on the contractor.

- (b) The contractor determined to be in nonshall meet with the Administrator of Contract Complaince within five (5) working days of the written notice in order to determine a method of correcting the deficiencies and the time period within which such remedy shall become effective. remedy is not agreed upon within the five (5) working days, the Administrator of Contract Compliance shall recommend the remedy for correcting the deficiencies and send written notification to the contractor of such recommendation. If the contractor does not implement the recommendation as prescribed by the Administrator of Contract Compliance within thirty (30) calendar days of receipt of said recommendation, the City will impose one or more of the following sanctions:
  - (1) Withholding of payments,
  - (2) Termination, suspension or cancellation of the contract in whole or in part, or
  - (3) Debarment.

SECTION 12. <u>SANCTIONS</u>. Every City contract awarded shall contain language stating that any person or entity that misrepresents the status of any concern as an emerging business enterprise or any person as an economically disadvantaged individual in order to obtain for oneself or another any of the contracting opportunities set forth in this ordinance will be subject to one or more of the following sanctions:

- (1) Decertification,
- (2) Debarment,
- (3) Withholding of payment, or
- (4) Termination, suspension or cancellation of the contract in whole or in part.

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SECTION 13. SEVERABILITY. If any provision of this ordinance or any section, sentence, clause, phrase, work or application thereof, in any circumstances is held invalid, the validity of the remainder of the ordinance and of the application of any other provision, section, sentence, clause, phrase or word shall not be affected. In the event that this ordinance is found to be in substantial conflict with any applicable state or federal law, then in that event only, this ordinance or the conflicting sections thereof shall be held invalid, and the state or federal law shall govern.

SECTION 14. EFFECTIVE DATE. This Ordinance shall be in effect upon passage and approval by the Mayor. This Ordinance shall be re-evaluated by Common Council (6) years after its approval by the Mayor, at which time the ordinance shall lapse unless reinstated.

Janet Y. Bradburg Councilmember

APPROVED AS TO FORM AND LEGALITY

J. Timothy McCaulay, City Attorney

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Read the first time in full and on motion by figure , seconded by level , and duly adopted, read the second time by title and referred to the Committee on level (and the City Plan Commission for recommendation) and Public Hearing to be held after
due legal notice, at the Common Council Conference Room 128, City-County Building, Fort Wayne, Indiana, on June , the Both , day
of July, 1990, at 7:00 o'clock P. M., E.S.T.  DATED: 6-12-90, Sandra F. Kennedy
SANDRA E. KENNEDY, CITY CLERK
Read the third time in full and on motion by seconded by, and duly adopted, placed on its passage.  PASSED LOST by the following vote:
AYES NAYS ABSTAINED ABSENT
TOTAL VOTES
BRADBURY
BURNS
EDMONDS
GiaQUINTA
HENRY
LONG
REDD
SCHMIDT
TALARICO
DATED:
SANDRA E. KENNEDY, CITY CLERK
Passed and adopted by the Common Council of the City of Fort Wayne,
Indiana, as (ANNEXATION) (APPROPRIATION) (GENERAL)
(SPECIAL) (ZONING MAP) ORDINANCE RESOLUTION NO
on the, 19,
ATTEST: (SEAL)
SANDRA E. KENNEDY, CITY CLERK PRESIDING OFFICER
Presented by me to the Mayor of the City of Fort Wayne, Indiana, on
theday of
at the hour ofo'clockM.,E.S.T.
SANDRA E. KENNEDY, CITY CLERK
Approved and signed by me thisday of,
19, at the hour ofo'clockM.,E.S.T.
PAUL HELMKE, MAYOR